

Message Text

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ACTION IO-10

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TO SECSTATE WASHDC PRIORITY 7930

INFO USKNSSION USUN 7420

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NESCO

E. O. 11652: N/A

TAGS RI AORG, OCON, UFBSCO

SUBJECT: AGENDA FOR UNESCO 97 EXECUTIVE BOARD SESSION,
MAY 5 - 22, 1975: ANALYSIS AND RECOMMENDATIONS

REF: PARIS 07546 AND PARIS 6877

SUMMARY: THIS MESSAGE WHICH SHOULD BE READ IN CONJUNCTION WITH REFTELS, IS INTENDED TO ASSIST DEPARTMENT IN DRAFTING INSTRUCTIONS AND ASSIGNING ADVISORS FOR SUBJECT MEETING. ONLY PROBLEMS THAT LIKELY CONFRONT USG AND ADVANCE PREPARATIONS THAT WILL BE REQUIRED ARE HIGHLIGHTED. REFERENCES ARE MADE TO AGENDA ITEMS AS THEY APPEAR ON PROV. AGENDA FOR SUBJECT MEETING (DOC. 97 EX/1), AIRPOUCHED TO IO/UNESCO MARCH 20. END OF SUMMARY.

1. ITEM 1 - ADOPTION OF AGENDA. THERE WILL BE TWO NEW ITEMS ADDED TO ALREADY HEAVILY OVERLOADED PROVISIONAL AGENDA, I.E., (1) TRIBUTE TO MEMORY OF LATE SIR

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IONAL AGENDA, I.E., (1) TRIBUTE TO MEMORY OF LATE SIR

JULIAN HUXLEY, FIRST DIRECTOR-GENERAL OF UNESCO, AND
(2) COMMEMORATION OF 30TH ANNIVERSARY OF END OF WWII
(ITEM ADDED AT USSR REQUEST. SEE PARIS 6877).
SHOULD THERE BE AN ATTEMPT TO SHORTEN AGENDA, BY DE-
LETION OR POSTPONEMENT OF SOME ITEMS, WE SUGGEST USDEL
BE INSTRUCTED SUPPORT SUCH MOVE. DEPT'S GUIDANCE
REQUESTED.

2. ITEM 1.1 - REPLACEMENT OF DECEASED MEMBER. IN AC-
CORDANCE WITH ARTICLE V (4) OF UNESCO CONSTITUTION,
EXBD WILL BE ASKED TO APPOINT DR. CARLOS I. RIVAS OF
ARGENTINA AS REPLACEMENT FOR LATE DELL'ORO MAINI. US
MEMBER OF EXBD SHOULD BE INSTRUCTED TO VOTE FOR RIV-
AS.

3. ITEMS 3.1.1 TO 3.5.1 - SEE PARIS 7546.

4. ITEM 3.5.2 - REPORT ON COST MEASUREMENT SYSTEMS IN
THE ORGANIZATIONS OF UN FAMILY AND POSSIBILITY OF
DEVELOPING THEM INTO COST-BENEFIT SYSTEMS INTEGRATED
INTO COMPREHENSIVE MANAGEMENT SYSTEMS (JIU/REP/74/7).

THERE WILL BE TWO-PAGE SECRETARIAT DOCUMENT ON THIS
HIGHLY TECHNICAL ITEM WHICH WILL BE THE BEGINNING OF
UNESCO'S INVOLVEMENT IN THIS UN-WIDE PROCESS. DOCU-
MENT WILL CONTAIN DG'S COMMENTS ON ABOVE JIU RPT WHICH
WAS SUBJECT OF STUDY BY ACC. DEPT'S, AND IN PARTICULAR
IO/SEC, GUIDANCE ON WHOLE ISSUE REQUESTED.

5. ITEMS 4.1.1 TO 4.4.1 DEAL WITH INVITATIONS TO
VARIOUS INTERGOVERNMENTAL CONFERENCES ANDEETINGS
WHICH ARE LISTED IN 18 C/5, APPROVED, FOR 1975 - 1976
BIENNIUM. USDEL WOULD APPRECIATE EARLY DEPT'S INSTRU-
TION AS TO WHICH OF THESE TWELVE CONFERENCES OF STATES
OR COMMITTEES OF GOVERNMENTAL EXPERTS US WISHES TO
ATTEND AND IN WHAT CAPACITY. PLEASE NOTE THAT INTER-
GOVERNMENTAL CONFERENCE ON COMMUNICATION POLICIES IN
LATIN AMERICA (ITEM 4.4.1), FORESEEN FOR NOV. 1975,
WILL, FOR TECHNICAL REASONS, BE POSTPONED TO FEB. 1976
AND WILL BE HELD IN LIMA, PERU.
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6. ITEM 5.1 IS UNDOUBTEDLY THE MAJOR PROGRAM ITEM BE-
FORE FORTHCOMING EXBD (SEE PARIS 7546, PARA. 6). AC-
CORDING TO BAHR, DIRECTOR OF OFFICE OF PRE-PROGRAMMING,
DG'S REPORT ON SUBJECT MATTER WILL LIKELY INCLUDE FOL-
LOWING POSSIBLE APPROACHES WITH REGARD TO OVERALL PRE-
PARATION OF DOCS. 19 C/5 AND 19 C/4 FOR BOARD TO
CHOOSE FROM: (A) USE FORMAT OF C/4 FOR C/5 DOCUMENT;

(B) PRESENT 19 C/5 AS PREVIOUS C/5'S WITHOUT ANY REFERENCE OR LINKAGE TO C/4; OR (C) MODIFY USUAL C/5 FORMAT TO INCLUDE REFERENCES TO "POLICY OBJECTIVES" AND PROGRAM "TARGET OBJECTIVES" IN EFFORT TO HAVE CLOSE CONFORMITY TO 19 C/4, AS LATTER CURRENTLY DEFINED BY

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18 GENCONF. RESOLUTION 10.1, AND COMPLETE ANNEX ON RESTRUCTURING OF SECRETARIAT TO ACCORD WITH C/4 OBJECTIVES. WE WOULD FAVOR OPTION (C) AT THIS TRANSITIONAL STAGE.

WE ALSO UNDERSTAND THAT JIU INSPECTOR MAURICE BERTRAND HAS BEEN ASKED BY M'BOW TO SERVE AS CONSULTANT FOR PREPARATION OF DG'S RPT. ON SUBJECT ITEM. DEPT'S AND US MISSION'S VIEWS ON BERTRAND'S OWN REPORT, MENTIONED IN PARIS 7546, PARA. 6, WOULD THEREFORE BE VERY HELPFUL.

7. ITEM 6.1 - INVITATION BY GOVT. OF KENYA TO HOLD 19TH SESSION OF GENCONF. IN NAIROBI: REPORT OF DG ON

RESULT OF HIS INVESTIGATIONS AND NEGOTIATIONS.

ACCORDING TO SECRETARIAT SOURCES, THERE WILL BE OVER ONE MILLION DOLLARS SHORTFALL TO HOLD NEXT GENCONF. IN NAIROBI. IN HIS RPT. ON SUBJECT MATTER DG IS EXPECTED TO ASK EXBD TO ISSUE APPEAL TO MEMBER STATES FOR VOLUNTARY CONTRIBUTIONS TO COVER THE DIFFERENCE BETWEEN LIMITED OFFICIAL USE

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WHAT GOK WILL BE ABLE TO PROVIDE AND WHAT IT WILL ACTUALLY COST TO HAVE GENCONF. IN NAIROBI. DEPT'S GUIDANCE REQUESTED.

8. ITEM 7.1 - RECENT DECISIONS AND ACTIVITIES OF ORGANIZATIONS OF UN SYSTEM OF INTEREST TO UNESCO.

SUCH QUESTIONS AS UN STUDY OF MULTI-NATIONAL CORPORATIONS AND NEW ECONOMIC ORDER ARE LIKELY TO COME UP IN CONNECTION WITH THIS ITEM. DEPT'S GUIDANCE REQUESTED.

9. ITEM 7.2 - OPERATIONAL ACTION AND CO-OPERATION WITH UNDP.

THIS IS VERY IMPORTANT ITEM WHICH IS TIED DIRECTLY TO ITEM 8.8 (A), "STRUCTURE OF THE SECRETARIAT". DG EXPECTED TO BE VERY FRANK IN REPORTING ON HIS MTG. WITH UNDP ADMINISTRATORS AND WILL RECOMMEND VARIOUS MEASURES TO ENHANCE UNESCO IMPLEMENTATION OF UNDP PROJECTS. AMONG LATTER, HE IS EXPECTED TO RECOMMEND CREATION OF NEW DEPARTMENT FOR OPERATIONAL ACTIVITIES TO WHICH ALL OTHER SPECIALISTS AND PROJECT OFFICERS CONCERNED WITH OPERATIONAL PROGRAM, PLUS SOME 80 OF PRESENT BUREAU OF RELATIONS WITH MEMBER STATES (RMO), WILL BE TRANSFERRED. IT IS TOO EARLY FOR USDEL TO MAKE ANY MEANINGFUL RECOMMENDATIONS ON THIS SUBJECT. WILL KEEP DEPT. INFORMED AS SITUATION DEVELOPS.

10. ITEM 7.3 - AFRICAN LIBERATION MOVEMENTS RECOGNIZED BY ORGANIZATION OF AFRICAN UNITY. REPORT OF DG ON IMPLEMENTATION OF PARAGRAPH 4 OF 94 EX/DECISION 7.4.1.

FURTHER ASSOCIATION OF ALM'S REPRESENTATIVES WITH UNESCO ACTIVITIES UNDER THIS ITEM CONCERNS ONLY A REPORT ON ACTIONS TAKEN TO DATE IN ACCORDANCE PREVIOUS EXBD RESOLUTIONS. IT IS NOT LIKELY THAT THIS WILL BE CONTROVERSIAL. HOWEVER, IF A RESOLUTION IS INTRODUCED BY AFRICANS -- POSSIBLY COMMENDING PROGRESS TOWARDS FURTHER ASSOCIATION OF ALM REPRESENTATIVES AND/OR CALLING FOR FURTHER INVOLVEMENT IN UNESCO, PERMDEL WOULD SUGGEST LOW PROFILE ABSTENTION STANCE AS PER AB-

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STENTION AT 94TH AND 95TH BOARD SESSIONS ON THIS
ISSUE. PERMDEL WILL, HOWEVER, NEED GUIDELINES ON CUR-
RENT US POSITION RE ASSOCIATION OF ALM'S RECOGNIZED BY
THE OAU WITH UN AGENCIES, IN ORDER TO BE PREPARED FOR
POSSIBLE FAST-BREAKING INTRODUCTION AND VOTE OF A RES-
OLUTION IN CONNECTION WITH THIS ITEM.

11. ITEM 7.6 - RELATIONS WITH THE
PERMANENT EXECUTIVE SECRETARIAT OF THE ANDRES BELLO
CONVENTION.

THIS ITEM CONCERNS PACT OF FIVE LA COUNTRIES (PERU,
COLOMBIA, ECUADOR, BOLIVIA AND VENEZUELA) NAMED
AFTER 19TH CENTURY VENEZUELAN WRITER AND SCIENTIST,
ANDRES BELLO. THE DG WILL CONSULT EXBD ON DESIRABILITY
OF CONCLUDING AN AGREEMENT AND ESTABLISHMENT OF OF-
FICIAL RELATIONS WITH PERMANENT SECRETARIAT OF THAT
PACT. DEPT. GUIDANCE REQUESTED.

12. ITEM 7.7.1 - PROPOSALS BY DG CONCERNING FORM AND
CONTENT OF THE SIX-YEARLY REPORT OF EXBD TO GENCONF.
ON NGO'S, AND REPORT OF COMMITTEE ON NGO'S.

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USDEL UNDERSTANDS THAT UN IS CURRENTLY REVIEWING
WHOLE QUESTION OF ROLE AND RELATIONSHIP WITH NGO'S.
IF APPROPRIATE, THIS AGENDA ITEM MIGHT BE USED TO
PRESENT USG VIEWS ON THIS LARGER ISSUE. DEPT'S AND
USUN'S VIEWS WOULD BE APPRECIATED.

13. ITEM 7.7.2. CLASSIFICATION OF NGO'S.

ACCORDING TO SECRETARIAT SOURCE, DG'S REPORT WILL LIST
SOME 45 NGO'S WHO REQUESTED ASSOCIATION WITH UNESCO.
OF THESE, ONE IS FOR CATEGORY "A" STATUS (INTERNATIONAL
ASSOCIATION OF LEGOPEDICS AND PHONIASTRICS, NOW IN
CAT. "B"), AND 17 FOR CAT. "B", INCLUDING AMNESTY
INTERNATIONAL, INTERNATIONAL ASSOCIATION OF EDUCATION
FOR WORLD PEACE, (BOTH ARE NOW IN CAT. "C"), INTER-
NATIONAL FEDERATION OF RESISTANCE MOVEMENTS, AND
INTERNATIONAL DEFENSE AND AID FUND FOR SOUTHERN AFRICA;
LATTER TWO APPLYING DIRECTLY FOR CAT. "B" STATUS.
DEPT'S GUIDANCE ON ABOVE NGO'S WOULD BE APPRECIATED.

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14. ITEM 7.7.3 - INVESTIGATION OF NGO'S WITH BRANCHES,
SECTIONS, AFFILIATES OR CONSTITUENT PARTS IN THE REPUB-
LIC OF SOUTH AFRICA OR SOUTHERN RHODESIA.

THIS ITEM WILL PROBABLY BE DELETED FROM AGENDA BECAUSE
DG HAS NOTHING TO REPORT AT THIS TIME.

15. ITEMS 8.1.1 TO 8.1.4 - STAFF QUESTIONS.

PERMDEL WOULD URGE DEPT. FOCUS IN PARTICULAR ON ITEMS
8.1.2 AND 8.1.4 DEALING RESPECTIVELY WITH LONG-TERM RE-
CRUITMENT PLAN AND GEOGRAPHICAL DISTRIBUTION.
BEYOND COMMON US-SOVIET BLOC-LDC COMMON INTEREST IN IN-
CREASING RESPECTIVE REPRESENTATIONS IN SECRETARIAT,
THERE IS IMPORTANT QUESTION OF CONTINUING STRONG SOVIET
PRESSURE TO INCREASE FURTHER THEIR PRESENCE IN SECRE-
TARIAT. WHILE THESE ITEMS ENTAIL ONLY REPORTS BY DG ON
IMPLEMENTATION OF THE LONG-TERM RECRUITMENT PLAN ESTAB-

LISHED UNDER 18 C/RES. 25.2 (3-(C)), AND GEOGRAPHICAL
DISTRIBUTION UNDER 18 C/RES. 26.1 (I-(1)-(C)), THE
SOVIETS COULD INTRODUCE RESOLUTION WITH INTENDED
EFFECT OF FAVORING RECRUITMENT FROM BLOC COUNTRIES.
PERMDEL WOULD, THEREFORE, APPRECIATE DETAILED GUIDELINES
BASED ON DEPT. VIEW OF ABOVE CITED 18 GC RESOLUTIONS.

16. ITEMS 8.2 TO 8.6 - BUDGET AND FINANCIAL QUESTIONS.

PERMDEL WOULD NEED PRECISE GUIDELINES IN EVENT OF NEED
TO RESPOND TO QUESTIONS RE PAYMENT OF US CONTRIBUTION.
WHILE AGENDA CALLS ONLY FOR REPORTS BY DG ON ADJUST-
MENTS MADE WITHIN THE 1973 - 74 BUDGET, AND PROPOSED
TRANSFERS WITHIN THE 1975 - 76 BUDGET (ITEMS 8.3 AND
8.4) THERE IS A STRONG LIKELIHOOD THAT ONE OR SEVERAL
BOARD MEMBERS WILL REQUEST INFORMATION ON FINANCIAL
OUTLOOK FOR 1975, WHICH INEVITABLY WOULD RAISE PROBLEM
OF NON-PAYMENT OF US CONTRIBUTION.

17. ITEM 8.7 - NATURE AND EXTENT OF AND PROCEDURES FOR
THE CONSULTATIONS PROVIDED FOR BY RULE 54 OF THE RULES
OF PROCEDURE OF THE EXECUTIVE BOARD (IN PRIVATE MEETING)

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US WAS RESPONSIBLE FOR INSCRIBING THIS ITEM ON AGENDA OF 92 EXBD IN APRIL 1973 BECAUSE OF OUR DISAGREEMENT WITH THEN DG MAHEU ON NATURE AND CONSULTATION PROCEDURES AS PRACTICED BY MAHEU (E.G. SO-CALLED SKOROV CASE). ITEM WAS NEVER DISCUSSED AT EXBD BUT WAS DELAYED TO 95TH AND THEN TO 97TH, FORTHCOMING, BOARD. USDEL BELIEVES IT WOULD BE EXTREMELY USEFUL FOR NEW DG TO SHARE WITH EXBD HIS VIEWS ON SUBJECT MATTER AND FOR THE BOARD TO GO ON RECORD AS TO ITS PREROGATIVE WITH REGARD TO APPOINTMENTS OR RENEWALS OF CONTRACT OF SECRETARIAT OFFICIALS AT D-1 AND ABOVE LEVEL. DEPT'S VIEWS WOULD BE APPRECIATED.

18. ITEM 8.8 - SEE PARA. 9 ABOVE.

THIS ITEM, AS WELL AS 8.7 (ABOVE) AND 8.9 (RENUMERATION OF DG AND DDG) WILL BE PLACED ON EXBD'S AGENDA ON THE FIRST DAY, MAY 5, P.M. USDEL WILL REPORT BY CABLE MAJOR ELEMENTS OF PROPOSED RESTRUCTURING OF SECRETARIAT AND WILL SEEK DEPT'S GUIDANCE AS SOON AS WE LIMITED OFFICIAL USE

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ARE ABLE GET HOLD OF INTERNAL DOCUMENT WHICH IS NOW BEING PREPARED FOR DG'S ORAL PRESENTATION TO BOARD.

19. USDEL ANALYSIS OF MAJOR POLITICAL ITEMS BEFORE BOARD, (9.2 TO 9.5) WILL FOLLOW BY SEPARATE CABLE.
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